

Universal Credit: Northern Ireland

Data to November 2019



Experimental Statistics - Published: 26 February 2020

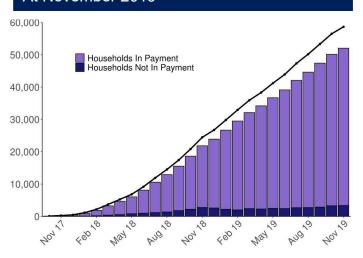
This summary contains experimental statistics on Universal Credit in Northern Ireland. Experimental statistics are new official statistics undergoing evaluation. They are published in order to involve users and stakeholders in their development and as a means to build in quality at an early stage. Statistics have been produced at individual claimant and household level.

Universal Credit is a new payment to help support households that are out of work or are on a low income. Eligibility for Universal Credit depends on a household's circumstances. Universal Credit was introduced in Northern Ireland on a phased geographical basis from 27 September 2017.

Main Stories

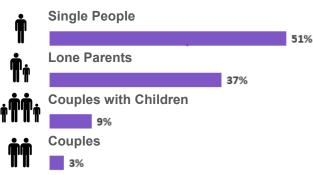
At 30 November 2019, 52,050 households (58,640 claimants) were on Universal Credit. The majority (48,660) of the households were in paid receipt of Universal Credit. The average amount of Universal Credit paid to the 48,660 households in payment was £660 per month. There were 3,390 households not in payment, most commonly because their monthly earnings exceeded the threshold for a Universal Credit award.

52,050 Households on Universal CreditAt November 2019



The number of households on Universal Credit rose from 44,620 in August 2019 to 52,050 in November 2019. The number of claimants reached 58,640.

48,660 Households in Payment At November 2019



In November 2019, the majority of Universal Credit households in payment were single people (51%). 37% were lone parents.

Average PaymentAt November 2019



£660 per month

The average amount of Universal Credit paid to the 48,660 households in payment was £660 per month. This is up £10 from August 2019.

At a glance Page **Total Claims** 3 Average monthly payment 4 Households receiving support for 5 housing **Household Advances** 6 Work conditionality regimes **Sanctions** 8 Where claimants live 9 Lead Statistician: Claire McCann claire.mccann@communities-ni.gov.uk DFC Press Office: press.office@communities-ni.gov.uk Comments? Feedback is welcome https://www.smartsurvey.co.uk/s/ NIUniversalCreditStatistics/ Published: 26 February 2020 Next edition 27 May 2020

What you need to know

This summary contains statistics on Universal Credit from its commencement on 27 September 2017 until the end of November 2019.

Universal Credit provides a single award per household based upon the circumstances of the household. Support for housing costs, children and childcare costs are integrated into Universal Credit. It also provides additions for disabled people and carers. Universal Credit replaces six existing benefits and tax credits.

The benefits and tax credits being replaced by Universal Credit:

- Income-based Jobseekers Allowance
- Income-related Employment and Support Allowance
- Income Support
- Working Tax Credit
- Child Tax Credit
- Housing Benefit

Universal Credit is available to people who are in work and on a low income, as well as to those who are out of work.

Universal Credit payment arrangements differ between Great Britain and Northern Ireland. In Great Britain, Universal Credit is paid once per month directly to the claimant, including any housing allowances. Northern Ireland flexibilities are processes put in place to help the transition to Universal Credit in Northern Ireland. They include more frequent payments (twice per month) and the facility for payment of rent direct to the landlord. Payment can also be split between members of a household.

This report contains four measures:

- Claims made counts the number of household claims submitted for Universal Credit.
- Starts on Universal Credit follow an initial interview where eligibility for Universal Credit is confirmed and members of a household accept their Claimant Commitment. Entitlement to Universal Credit must also have been calculated.
- Claimants on Universal Credit include all individual members of a household who have started and are still on Universal Credit at the end of the reported month. Some claimants will have their claim terminated either at the request of the individual or if their entitlement to Universal Credit ends.
- Households are counted as being on Universal Credit where a claimant or claimants within the household have been included within the count of claimants.

Statistics will be published quarterly. Supplementary tables accompanying this publication are available at https://www.communities-ni.gov.uk/articles/universal-credit-statistics. Figures contained within this publication are subject to rounding unless otherwise stated. Figures are also the subject of disclosure controls where less than 10. Percentages shown are calculated using figures prior to rounding, and may not always sum to 100%. Figures for the last 3 months reported are provisional and the 3 months previous are subject to revision - our revisions policy can be found on page 10.

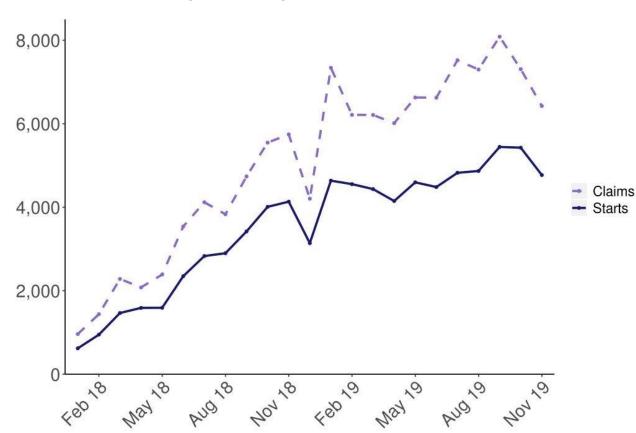
Claiming Universal Credit

How households claim Universal Credit

Households will usually make a claim for Universal Credit online, during which initial verification will take place. The claim date is the date that a household completes this process and submits their claim. After making a claim, an initial interview will take place with the household, where the eligibility for Universal Credit will be confirmed and members of a household accept their claimant commitment. At this point, a household will be recorded as starting Universal Credit provided entitlement is calculated. Not all households who make a claim for Universal Credit will go on to start. A household may not be eligible following assessment, the household may withdraw the claim or the household may not fulfil the claimant commitment requirements.

Total claims made have reached 117,230 since September 2017

New claims and starts per month up to November 2019



Universal Credit was introduced in Northern Ireland on a phased geographical basis starting with Limavady Jobs & Benefits Office on 27 September 2017 and concluding with Antrim and Ballymena Jobs & Benefits Offices on 5 December 2018.

There has been a trend of steadily rising numbers of claims and starts as Universal Credit has rolled out across Northern Ireland.

The total number of household claims to Universal Credit in November 2019 was 6,430 and the number of starts was 4,770. Since Universal Credit was introduced in September 2017, a total of 117,230 claims have been made in Northern Ireland up to November 2019. At November 2019, 81,620 claims had gone on to start Universal Credit.

Caution should be exercised when comparing the number of claims and starts in a given month; the month a claim starts can be different to the month a claim is made. For example, 1,390 of the 7,310 claims made in October 2019 went on to start in November 2019.

Households Receiving Universal Credit Payment

48,660 households on Universal Credit were in payment at 30 November 2019

Percentage of households on Universal Credit who were in

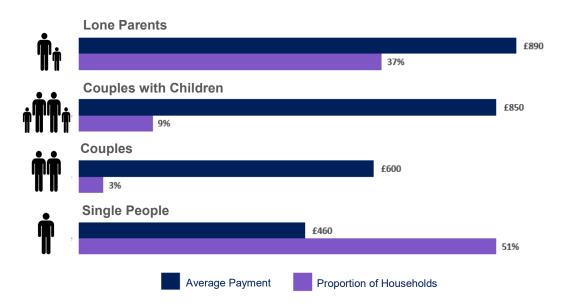


At 30 November 2019, 52,050 households were on Universal Credit. Of these households, 48,660 (93%) were in payment. The equivalent figure in November in Great Britain was 93%. Of the 3,390 households not in payment, 2,980 (88%) received a nil award due to earnings above the entitlement threshold. Further reasons for a nil award include income from other sources, or capital in excess of £16,000.

Households can remain on Universal Credit for up to six months without payment before their claim is closed.

The average Universal Credit household payment was £660 per month

Mean monthly amount of Universal Credit paid and proportion of households by family type, November 2019



During November 2019, the average amount (mean) of Universal Credit awarded to households in payment was £660 per month.

For households with children, higher average payments were a result of entitlement to support for one or more children, and a higher proportion with entitlement to support for housing. Lone parents received on average £890, whilst couples with children received £850.

In November 2019, 51% (24,750) of Universal Credit payments were to single people without children, while lone parents accounted for 37% (17,930) of Universal Credit payments. 9% (4,620) of payments were to couples with children and 3% (1,370) to couples without children.

Housing Support & Payments Direct to Landlord

Over half of all households receiving a payment of Universal Credit were entitled to support for housing

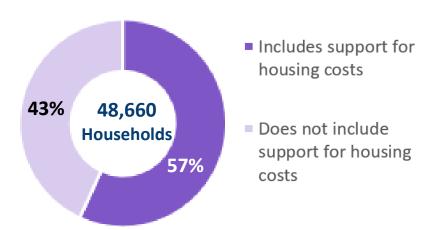
Universal Credit pays for different types of support required by the household, but in order to be entitled to this support certain conditions have to be met.

Support for housing helps households with costs such as rent or the interest charged on a mortgage. Over half (57%, 27,670) of households that received a payment of Universal Credit in November 2019 were entitled to support for housing.

In November 2019, 47% (12,870) of households receiving a payment of Universal Credit with entitlement to support for housing were in the social rented sector, compared to 52% (14,410) in the private rented sector.

The remaining 1% of households were categorised as 'other or unknown' for tenure. This included households in owner-occupied accommodation receiving support for mortgage interest.

Proportion of households receiving a payment of Universal Credit with entitlement to support for housing costs



Direct payments to landlords by tenure, November 2019



In Northern Ireland, support for housing costs is made by direct payment to landlord, by default, where renting. This NI policy position differs from Great Britain where direct payments are made to the claimant by default.

In November 2019, 95% of households entitled to support for housing costs in the social rented sector had these paid directly to a landlord, compared to 58% in the private rented sector.

Household Advances under Universal Credit

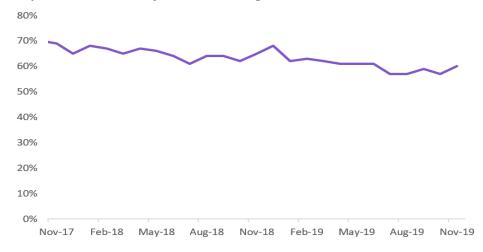
When households claim Universal Credit they will not receive their first payment for five weeks. If the household is in financial need and do not have enough money to live on until their first payment, they can ask for an advance payment of their Universal Credit. If the household already receives Universal Credit and their payment is increasing due to a change in circumstances, they can request an advance payment if they have yet to receive the increased amount.

Households receiving Universal Credit can also receive a 'Budgeting Advance' to help pay for emergency household costs, or for help getting a job or staying in work.

The statistics in this section relate only to those households that have started Universal Credit and been included within the household count at November 2019 or before.

62% of all households to start on Universal Credit have availed of an advance

Proportion of Starts by month availing of an advance



At November 2019, 50,210 of the households who started on Universal Credit had availed of at least one advance. The average amount paid per household was £600.

Remaining households may not have applied for an advance or could have been refused if they:

- Had enough money to last until their Universal Credit payment
- Live with parents, relatives or friends
- Have any final earnings or redundancy payments
- Have any accessible savings

Advance uptake by Family Type at November 2019

Advances are more likely to be availed of by single and lone parent households compared to couples or couples with children.

Approximately two thirds of single and lone parent households (66% and 67% respectively) who started on UC at November 2019 have received advances, whilst 42% of couples and 35% of couples with children availed of advances.









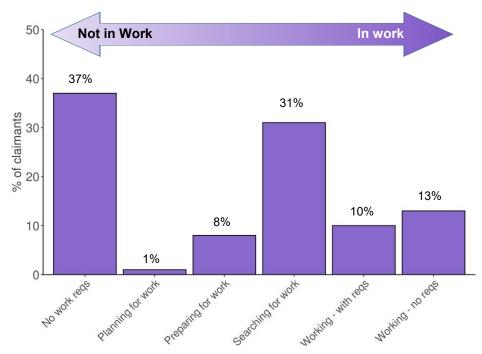
£1.010

Average Advance by Family Type at November 2019

Claimants on Universal Credit

31% of claimants on Universal Credit were in the "Searching for work" conditionality regime

Claimants on Universal Credit by conditionality regime at November 2019



Of the 58,640 claimants on Universal Credit, 31% (18,220) were in the 'searching for work' conditionality regime.

Conditionality regime specifies the category a claimant is in at the end of any given month. Conditionality refers to those work-related activities an eligible adult will have to carry out in order to retain eligibility for Universal Credit. Each eligible adult will fall into one of six conditionality regimes based on their capacity and circumstances. Different members of a household may be subject to the same or different requirements. As circumstances change claimants can also transition between different levels of conditionality.

The conditionality regimes within this publication have been taken from the Universal Credit Full Service system (UCFS) and renamed in order to aid the reader. 'No work requirements' covers the UCFS category 'no work related requirements', 'planning for work (light touch out of work)', 'preparing for work (work preparation and work focused interview)', 'searching for work (intensive)', 'working with requirements (light touch in work)' and 'working no requirements (no work related requirements)'.

Conditionality Regimes

No work requirements	Not expected to work at present. Health or caring responsibility prevents claimant from working or preparing for work.
Planning for work	Expected to work in the future. Lone parent/lead carer of child aged 1. Claimant required to attend periodic interviews to plan for their return to work.
Preparing for work	Expected to start preparing for future even with limited capability for work at the present time or parent of a child aged 2. The claimant is expected to take reasonable steps to prepare for working including Work Focused Interview.
Searching for work	Not working, or with very low earnings. Claimant is required to take action to secure work - or more/better paid work. The Work Coach supports them to plan their work search and preparation activity.
Working - with requirements	In work but could earn more, or not working but has a partner with low earnings.
Working - no requirements	Individual or household earnings over the level at which conditionality applies. Required to inform Department for Communities of changes of circumstances, particularly if at risk of decreasing earnings or losing job.

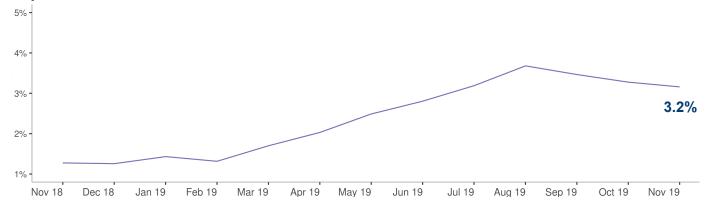
Sanctions under Universal Credit

To claim Universal Credit, a 'Work Coach' will set out with the claimant what is required of them in their claimant commitment. If they fail to meet each of their responsibilities that they agreed in their commitment, without good reason, they may be subject to a sanction. This is where their UC standard allowance is reduced for a set period. The length of the sanction depends on the level category that the reason for the sanction falls into, and the number of previous failures within the year.

The amount deducted is calculated daily as a percentage of the standard allowance and is dependent on the claimant's current personal circumstances and conditionality regime. Claimants will not be subject to sanction if they have **no work requirements** or **working - no requirements**. However, they may still have their payments reduced due to a sanction applied while in a previous conditionality regime.

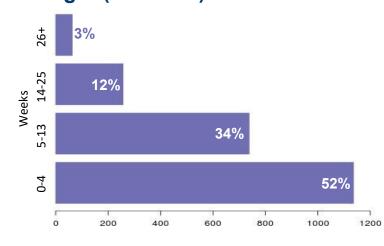
3.2% of claimants had a drop in benefit amount due to a UC sanction in November 2019

Proportion of claimants with a reduction in benefit amount due to a UC sanction



In November 2019, 3.2% of UC claimants subject to conditionality at the point where the sanction was applied had a deduction taken from their UC award as a result of a sanction.

Length (in weeks) of sanctions under UC

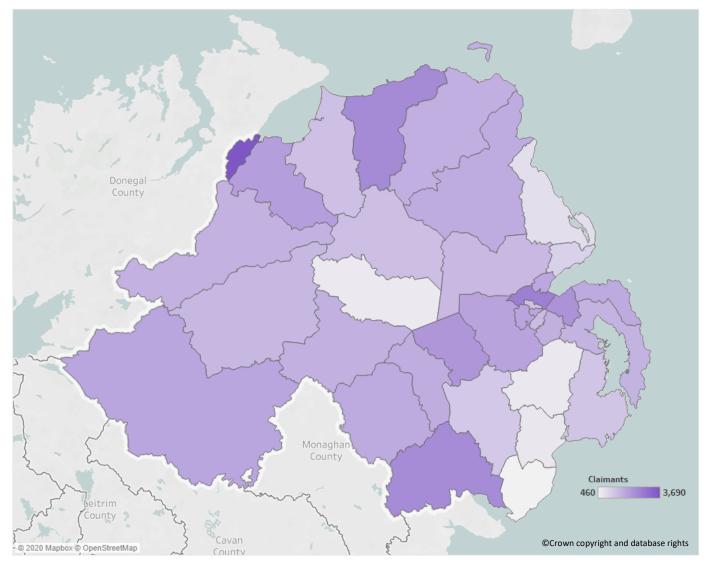


Of all ended UC sanctions 86% lasted 13 weeks or less.

Half (52%) of all sanctions that have ended lasted 4 weeks or less. This can be explained because, for certain conditionality groups, the sanction for not attending a Work Focused Interview lasts from the referral date until the claimant attends the interview, and then a sanction of between 7 and 28 days is applied.

requirements accounted for of all UC sanctions

Where Universal Credit Claimants Live



The darker areas of the map are areas with higher numbers of Universal Credit claimants, while the lighter areas are the areas with fewer Universal Credit claimants.

Additional geographical breakdowns are available within the supplementary tables that accompany this publication.

JBO	Total Claimants
Andersonstown	1,940
Antrim	1,530
Armagh	1,830
Ballymena	1,810
Ballymoney	1,730
Ballynahinch	650
Banbridge	1,220
Bangor	1,820
Carrickfergus	1,070
Coleraine	2,490
Cookstown	620
Downpatrick	1,290
Dungannon	1,680
Enniskillen	1,900
Falls Road	1,890
Foyle	3,690
Holywood Road	2,310
Kilkeel	460
Knockbreda	1,720
Larne	820
Limavady	1,380
Lisburn	1,970
Lisnagelvin	2,060
Lurgan	2,230
Magherafelt	1,400
Newcastle	660
Newry	2,470
Newtownabbey	1,860
Newtownards	1,650
North Belfast	2,710
Omagh	1,540
Portadown	1,770
Shaftesbury Square	1,480
Shankill	1,360
Strabane	1,660

About these Statistics

These Experimental Statistics have been compiled using data from records of Universal Credit benefit claims held by the Department for Communities.

The methodology used and definitions of the statistics may be updated within subsequent releases, along with information on the impact of any changes to the time series already released.

These statistics have been developed using guidelines set out by the UK Statistics Authority, and are new official statistics undergoing evaluation. They have, therefore been designated as Experimental Statistics. Users are invited to comment on the development and relevance of these statistics (https://www.smartsurvey.co.uk/s/NIUniversalCreditStatistics/).

Figures contained within this publication are subject to rounding to the nearest 10 unless otherwise stated. Percentages shown are calculated using figures prior to rounding.

The figures contained within the publication and supplementary tables are subject to scheduled revisions. This is to account for retrospective actions on the Universal Credit Full Service system (UCFS). Revisions to figures within the supplementary tables are indicated by light shading to figures previously published. The darker shade indicates that these figures are provisional and will be subject to the aforementioned revisions within the next scheduled publication. These revisions are performed in accordance with T3.9 of the <u>UK Statistics Authority Code of Practice for Statistics</u>. Revised figures within these tables cover June 2019 to August 2019.

Roll out

Universal Credit was introduced to Great Britain in 2013 and began rolling out in Northern Ireland on 27 September 2017. Roll out for new claims in Northern Ireland completed on 5 December 2018. By 2024 all existing legacy claimants will have moved on to Universal Credit.

Where to find out more

https://www.nidirect.gov.uk/articles/universal-credit

 $\underline{\text{https://www.communities-ni.gov.uk/sites/default/files/publications/communities/dfc-universal-credit-introduction.pdf}}$

https://www.communities-ni.gov.uk/publications/universal-credit-customer-information